

Message Text

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PAGE 01 STATE 200867
ORIGIN SS-25

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TO AMEMBASSY KINSHASA PRIORITY
AMEMBASSY BRAZZAVILLE PRIORITY
AMEMBASSY KHARTOUM PRIORITY
AMEMBASSY LISBON PRIORITY
AMEMBASSY YAOUNDE PRIORITY
AMEMBASSY LAGOS PRIORITY
AMEMBASSY KIGALI PRIORITY
AMEMBASSY LONDON PRIORITY
AMEMBASSY LUSAKA PRIORITY
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EXDIS

E.O. 11652: GDS

TAGS: PDIP, AO, CG
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PAGE 02 STATE 200867

SUBJECT: NEXT STEPS IN ANGOLAN/ZAIRIAN RECONCILIATION

REF: KINSHASA 8288

1. FYI: THE CHANGING POLITICAL SITUATION IN SOUTH CENTRAL
AFRICA REQUIRES REASSESSMENT AND UPDATING OF US POLICY

TOWARD THE ANGOLA/ZAIRE RELATIONSHIP AND OTHER RELEVANT ISSUES. HAVING PLAYED A DISCREET ROLE IN TRIGGERING THE BRAZZAVILLE MEETING WHICH BROUGHT ANGOLA AND ZAIRE TO AN APPARENT MEETING OF THE MINDS, WE ARE EXAMINING WHAT WE CAN DO, DEPENDING ON EVOLVING REQUIREMENTS, TO KEEP THE ANGOLAN/ZAIRIAN PROCESS MOVING. IN ORDER TO DEVELOP OUR COURSE OF ACTION, WE NEED INFORMATION ON SEVERAL SPECIFIC ISSUES -- THE BORDER VERIFICATION COMMISSION, REPATRIATION/RESETTLEMENT OF REFUGEES, AND THE BENGUELA RAILROAD. END FYI. POSTS INDICATED BELOW AS HAVING ACTION FOR SPECIFIC QUESTIONS ARE REQUESTED TO DISCUSS THEM WITH HOST GOVERNMENTS OR OTHER COMPETENT AUTHORITY (E.G., TANGANYIKA CONCESSIONS, LTD. IN LONDON IN THE CASE OF BENGUELA RAILROAD) AND TO REPORT AS COMPREHENSIVELY AS POSSIBLE. (WE RECOGNIZE THAT IT MAY BE TOO EARLY TO

EXPECT ANSWERS TO SOME QUERIES. POSTS SHOULD PURSUE THESE LATER AS EVENTS TRANSPIRE.)

2. (FOR KINSHASA, BRAZZAVILLE, KHARTOUM) BORDER VERIFICATION COMMISSION. (REFTEL HAS ALREADY PROVIDED HELPFUL INFO ON THIS SUBJECT.) POSTS SHOULD AS APPROPRIATE MAKE CLEAR THAT WHILE WE ARE DEEPLY INTERESTED IN HAVING ANGOLA-ZAIRE RECONCILIATION SUCCEED, WE HAVE NOT YET RECEIVED A FORMAL REQUEST FOR ASSISTANCE AND CANNOT PREJUDGE JUST HOW WE WOULD RESPOND TO SUCH A REQUEST.

SECRET

SECRET

PAGE 03 STATE 200867

-- (FOR KHARTOUM) IS ANYTHING CURRENTLY HAPPENING AT OAU RE ORGANIZING THE COMMISSION?

-- WHAT APPROACH WILL COMMISSION TAKE TO VERIFICATION -- CONSTANT PATROLLING, OR DISCRETE RESPONSES TO SPECIFIC COMPLAINTS? (FYI MOBUTU'S DESCRIPTION OF ARRANGEMENTS IN REFTEL PARA 5, IMPLIES THAT SOME COMBINATION OF THESE ARRANGEMENTS MAY BE ENVISAGED. END FYI.)

-- IF ON SITE INSPECTION BY VERIFICATION TEAM CONFIRMS A BORDER (OR RELATED) VIOLATION, WHAT STEPS WOULD THE PARTIES THEN TAKE?

-- HOW WIDE AN AREA ALONG BORDER WILL BE WITHIN COMMISSION'S MANDATE?

-- DO WE ASSUME CORRECTLY THAT VERIFICATION TEAMS WOULD HAVE PRIMARILY MILITARY ORIENTATION?

-- IS COMMISSION LIKELY TO REQUEST, VIA OAU, LOGISTICAL SUPPORT FROM U.S. AND OTHER WESTERN POWERS, OR WILL IT PREFER TO MAINTAIN A PURELY AFRICAN OPERATION? IS RECOURSE TO UNSC ENVISAGED? (FYI: MOBUTU (REFTEL) CLEARLY DOES ENVISAGE SUBSTANTIAL U.S. LOGISTICAL SUPPORT. END FYI.)

-- WHAT TYPES AND LEVELS OF LOGISTICAL SUPPORT WOULD BE REQUESTED -- E.G., AIRCRAFT, COMMUNICATIONS SUPPORT, FUEL, OTHER SUPPLIES FOR VERIFICATION TEAMS?

3. (FOR GENEVA, BRAZZAVILLE, KINSHASA) REPATRIATION/ RESETTLEMENT OF REFUGEES CURRENTLY IN ZAIRE AND ANGOLA:

-- IS THERE ANY SUBSTANTIAL INDICATION AS TO HOW MANY OF THE ZAIRIAN REFUGEES IN ANGOLA, AND THE ANGOLAN REFUGEES IN ZAIRE, ARE LIKELY TO RETURN TO COUNTRY OF ORIGIN, AND THEREFORE HOW MANY LIKELY TO REMAIN IN HOST COUNTRY IN THE IMMEDIATE FUTURE?

-- AT WHAT POINT COULD UNHCR EXPECT TO MEASURE FULL EXTENT OF PROBLEM, I.E., HOW MANY REFUGEES EITHER NATIONALITY WILL REQUIRE HELP IN RELOCATION, RESETTLEMENT AND FOOD
SECRET

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PAGE 04 STATE 200867

AID?

-- DO ANGOLAN AUTHORITIES STILL INTEND TO MOVE ALL (250,000?) SHABA REFUGEES AWAY FROM BORDER?

-- GIVEN PROBLEMS FACED BY GOA AND UN AGENCIES IN DISTRIBUTING FOOD ALREADY PROVIDED BY USG, DOES GOA HAVE CAPABILITY OF MAKING EFFECTIVE USE OF FOOD AND OTHER AID IN CONNECTION WITH RESETTLEMENT OF REFUGEES? WILL GOA NEED ADMINISTRATIVE/LOGISTICAL SUPPORT IN ORDER TO USE AID EFFECTIVELY? WOULD IT REQUEST SUCH SUPPORT?

4. (FOR LISBON AND GENEVA) REPATRIATION OF REFUGEES FROM PORTUGAL TO ANGOLA: (LISBON 5557 AND GENEVA 11860 AND EARLIER CABLES HAVE ALREADY FURNISHED USEFUL INFO).
-- OF THE SEVERAL THOUSAND REFUGEES IN LISBON WHO ARE REPORTEDLY READY TO RETURN TO ANGOLA, WHAT PROPORTION COULD BE TERMED SKILLED CADRE?

5. (FOR LONDON, KINSHASA, LUSAKA) REOPENING OF BENGUELA RAILROAD:

-- WHAT RESOURCES WILL BE NECESSARY TO REPAIR BRIDGE AT DILOLO ON ANGOLA/ZAIRE BORDER? WILL REPAIRS BE NECESSARY MAINLY ON ANGOLAN OR ZAIRIAN SIDE, OR WILL ENTIRE BRIDGE HAVE TO BE REPLACED?

-- WHAT OTHER DAMAGE EXISTS ALONG RAIL LINE IN ANGOLA? (FYI BRUSSELS 15087 REPORTED TWO OTHER LOCATIONS OF DAMAGE, LUBUMBASHI 913 QUOTED TANGANYIKA CONCESSIONS OFFICIAL AS STATING THERE WAS NO OTHER DAMAGE. END FYI.)
IS THERE ANY DAMAGE ALONG LINE IN SHABA?

-- WOULD SECURITY IN SHABA BE A PROBLEM?

-- WHAT DO THE CONCERNED PARTIES CONSIDER TO BE THE CHANCES THAT UNITA WILL ATTEMPT TO INTERDICT RAILROAD WHEN FULL OPERATIONS HAVE BEEN RESUMED? (LONDON 10926
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PAGE 05 STATE 200867

CONTAINED HELPFUL ASSESSMENT BY TANGANYIKA CONCESSIONS
OF UNITA CAPABILITY.) WHAT EFFECT WOULD A UNITA
CAPABILITY AGAINST RAILROAD LIKELY HAVE ON MOBUTU'S
THINKING ON QUESTION OF CESSATION OF SUPPORT FOR UNITA?
-- WHAT RESOURCES DO BENGUELA RAILROAD ITSELF, AS WELL AS
ZAIRE'S RAILROAD, HAVE FOR MAKING REPAIRS?
-- HOW LONG WILL REPAIRS TO DILOLO BRIDGE TAKE?

IS THERE SUFFICIENT ROLLING STOCK AMONG
THE THREE RAIL COMPANIES TO MAKE FULL USE OF LINE? WHAT
IS SITUATION AT LOBITO PORT? WOULD FULL USE OF LINE OVER-
BURDEN PORT FACILITIES? CHRISTOPHER

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